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**UNITED STATES DISTRICT COURT**  
**SOUTHERN DISTRICT OF CALIFORNIA**

YVONNE DALTON, DIAN GARZA,  
ARMINDA GUZMAN, SHARON HUGHEN,  
ETELVINA SALGADO, HECTOR MIGUEL  
SALGADO, and REFUGIO SANCHEZ,  
individually, on behalf of all others similarly  
situated and on behalf of the general public,

Plaintiffs,

v.

LEE PUBLICATIONS, INC., a Delaware  
Corporation, dba NORTH COUNTY TIMES,  
and DOES 1 through 50, inclusive,

Defendants.

Case No.: 08-CV-1072 BTM NLS

Hon. Barry Ted Moskowitz  
Dept: 15

**PLAINTIFFS' MEMORANDUM OF  
POINTS AND AUTHORITIES IN  
OPPOSITION TO DEFENDANT'S  
MOTION FOR SUMMARY  
JUDGMENT OR PARTIAL  
SUMMARY JUDGMENT AS TO  
PLAINTIFF HECTOR SALGADO**

**Date:** Sept. 24, 2010  
**Time:** 11:00 a.m.  
**Courtroom:** 15

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## INTRODUCTION

Plaintiff, Hector Salgado (hereinafter “Plaintiff”), a newspaper delivery carrier for Defendant Lee Publications, DBA The North County Times (hereinafter “NCT” or “Defendant”), filed this law suit as a class action along with six other of the Defendant’s newspaper carriers (hereinafter “the Lead Plaintiffs”), seeking protection from the Defendant’s systemic violation of California Labor Laws. In short, Defendant made Plaintiff and all of its newspaper delivery carriers sign a contract identifying them as “independent contractors” in order to avoid the costs of compliance with state labor laws and making the carriers, *inter alia*, work without paid breaks, paying them less than minimum wages, not paying them overtime on the seventh day of work, not covering their workers’ compensation and unemployment insurance, and illegally forcing the carriers to pay expenses necessary to complete their job which should be paid by the employer.

This case follows a long line of decisions holding that in circumstances such as this, where an integral part of a company’s business involves deliveries to customers, the delivery carriers are “employees” and not “independent contractors,” regardless of how the relationship is labeled in the operative contract.<sup>1</sup> Moreover, courts have consistently held that newspaper delivery carriers subject to the type of contract used by the Defendant in this case are employees of, and not independent contractors for, the newspaper publishing company.<sup>2</sup>

The parties agree that the test under California law regarding whether a person is an “employee” or an “independent contractor,” as enumerated by the California Supreme Court, is whether the principal has the right to control the agent. *See S.G. Borello & Sons, Inc. V. Dept. of*

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<sup>1</sup> *Estrada v. FedEx Ground Package System*, 154 Cal.App.4th 1 (2007); *Air Couriers Int’l v. Employment Development Dept.*, 150 Cal.App.4th 923 (2007); *JKH Enterprises, Inc. v. Dept. of Industrial Relations*, 142 Cal.App.4th 1046 (2006); *Chun-Hoon v. McKee Foods Corp.*, 2006 WL 3093764 (N.D. Cal. 2006); *Toyota Motor Sales USA, Inc. v. Superior Court*, 220 Cal.App.3d 864 (1990) (pizza delivery driver is employee, not independent contractor).

<sup>2</sup> *Antelope Valley Press v. Poizner*, 162 Cal.App.4th 839 (2008); *Grant v. Woods*, 71 Cal.App.3d 647 (1977); *Brose v. Union Tribune Publishing Company*, 183 Cal.App.3d 1079 (1986); *Gonzalez v. Workers’ Comp. Appeals Board*, 46 Cal.App.4th 1584 (1996); *see also Freedom Newspapers, Inc. dba The Register Newspaper v. Workers Compensation’ Appeals Board*, 50 Cal.Comp. Cas 328 (Cal.App.4th Dist. 1985).

1 *Industrial Relations*, 48 Ca.3d 341, 355 (1989). What the parties disagree on is whether the facts  
 2 presented here are sufficient for the Defendant newspaper publisher to overcome the presumption  
 3 that its delivery carriers are “employees.” *Id.* at 350

#### 4 **PROCEDURAL STATUS AND EFFECT ON THE CLASS**

5 On July 27, 2010, this Court granted Plaintiff’s motion to certify a class of persons  
 6 presently and formerly engaged as newspaper home delivery carriers of the Defendant newspaper  
 7 publisher. On August 10, 2010, Defendant petitioned the Ninth Circuit Courts of Appeal for  
 8 permission to appeal the class certification order. On September 1, 2010, the Court granted the  
 9 parties joint application to stay class notice and certain class discovery until the Ninth Circuit  
 10 issues a decision on the petition.

11 Defendant’s motion for summary judgment was filed and initially scheduled to be heard  
 12 on May 21, 2010. On May 14, 2010, the Court granted Plaintiffs’ motion to continue the hearing  
 13 pursuant to Fed. Rule. Civ. Proc. 56(f). In addition to setting a new hearing date, the Court held  
 14 that it “will not entertain any subsequent motions for summary judgment on the grounds raised in  
 15 the present motion.” (Ct. Document No. 77 at 2:9-10).<sup>3</sup> Most of the issues raised in this  
 16 motion, identified below by the section numbers used in Defendant’s supporting memorandum, do  
 17 apply to the class as a whole and are subject to common proof, including:

- 18 I. Do the subject agreements establish “as a matter of law” that the carriers are  
 19 “independent contractors”?;
- 20 II. Do the subject agreements establish carriers are exempt “outside salespersons”;
- 21 IV. What are the applicable statute of limitations?;
- 22 V.C. Do carriers’ meal and rest claims fail because they “control their work days”;

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23 <sup>3</sup> This ruling is consistent with exception to the “rule against one-way intervention,” i.e., that if  
 24 the Defendant seeks a substantive ruling on the merits in advance the class being certified, the ruling  
 25 may be applied to the entire class. *See Mendez v. The Radec Corporation*, 260 F.R.D. 38 45 (W.D.N.Y.  
 26 2009)(citing, *inter alia*, *Wright v. Schock*, 742 F.2d 541 (9th Cir. 1984). Thus, although the motion is  
 solely directed at a single representative Plaintiff, Hector Salgado, many issues impacting the entire class  
 may be decided.

27 <sup>4</sup> Plaintiffs stipulate to the limitations periods asserted by the Defendant, and further stipulate that  
 28 they apply to all Class Members.



1 VI. Do carriers' Section 3751 claims fail because Defendant did not provide Workers  
2 Compensation Insurance?;

3 VII.A and B. Did Defendant act in "good faith" such that certain penalties are not proper?;

4 VII.C and D. Did the biweekly invoices Defendant gave carriers comply with Sections  
5 226.3 and 1174.5?; and

6 VIII. Did Defendant "compel or coerce" carriers to pay it for services or supplies?

7 Portions of the instant motion that are particular to Plaintiff Salgado relate to calculation  
8 of his personal damages, namely:

9 Section III. Was Plaintiff paid minimum wages?;

10 Section V. A. Did Plaintiff ever work more than five hours and thus qualify for a  
11 meal break?; and

12 Section V. B. Did Plaintiff work more than 3.5 hours Monday through Saturday  
13 and thus qualify for meal breaks?

14 Plaintiff, Hector Salgado, admits that he did not work more than five hours on any day, and only  
15 worked more than 3.5 hours on Sundays. Thus, Section V.A and V.B. are not disputed. Plaintiff  
16 does contend that he was not paid minimum wages.<sup>5</sup>

## 17 STATEMENT OF FACTS

### 18 I. Nature of Claims and Factual Overview

19 Plaintiff Salgado is a current newspaper home delivery carrier for the Defendant. He,  
20 along with the Lead Plaintiffs, allege that the uniform contract they all signed improperly  
21 classifies them as "independent contractors," when they should have been classified as  
22 employees. (First Amended Complaint ("FAC"), ¶¶1, 7). Plaintiffs further allege that because  
23 they were improperly classified as "independent contractors," the Defendant illegally denied them  
24 benefits and treatment they were entitled to under California law, including, minimum wages,  
25 overtime pay (particularly on their seventh day of work each week), rest breaks, and meal periods.  
26 In addition, Plaintiff and all the other newspaper home delivery carriers allege they were required  
27 to pay for expenses and costs incurred in discharging their duties, including without limitation,

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28 <sup>5</sup> Although the ministerial calculations utilized to determine Plaintiff's damages on this issue will  
be substantially similar for all carriers, the actual number derived from such calculations pursuant to this  
motion will apply solely to Plaintiff, Hector Salgado.

1 rubber bands and plastic bags to retain and protect the papers they were delivering and gas and  
 2 automobile expenses incurred while delivering the newspapers. A majority of the delivery  
 3 carriers, including Plaintiff, Hector Salgado, were required to pay a “rental fee” if they chose to  
 4 fold their papers at the Defendant’s distribution facilities. (Fact No. 36)<sup>6</sup>. These wrongful acts all  
 5 arise from the Defendant’s uniform policy of classifying each of the Plaintiffs, including Hector  
 6 Salgado and all of the home delivery carriers, as “independent contractors.” (FAC, Section IV.  
 7 Factual Background, ¶¶ 12-19).

## 8 **II. Analysis of the Relevant Contracts**

9 There is no dispute that all of the newspaper home delivery carriers, including Plaintiffs  
 10 and members of the proposed class, executed uniform contracts classifying them as “independent  
 11 contractors.” A copy of Plaintiff, Hector Salgado’s operative contract, which is the format  
 12 utilized since approximately March of 2006, is attached as Exhibit A to Declaration of Attorney  
 13 C. Keith Greer in Support of Plaintiff’s Opposition to Defendant’s Motion for Summary  
 14 Judgment (hereinafter “Greer Decl.”).<sup>7</sup> It is entitled “Independent Contractor-Distribution  
 15 Agreement, Home Subscriber Delivery,” and purportedly sets forth all of the rights and  
 16 obligations between the parties. (Exhibit A, pg. 3, ¶ 14).<sup>8</sup> The current contract, which by its  
 17 terms is “not assignable” (*see* Exhibit A, pg. 2, ¶ 10) and terminable without cause (Exhibit A, pg.  
 18 3, ¶ 17), obligates the carrier to “deliver newspapers to each home subscriber, in a safe and dry  
 19 condition in a timely manner.” (Exhibit A, pg. 3, ¶ 11). The required time for delivery stated in  
 20 the agreement is 6:00 a.m. each Monday through Friday, and 7:00 a.m. on Saturday and Sunday.  
 21 (Exhibit A, pg. 2, ¶12). Other matters addressed in the agreements include: (1) the duration of the

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23 <sup>6</sup> References to “Fact No. \_\_\_\_” refer to facts identified in Plaintiff’s Statement Of Undisputed  
 24 Facts in Opposition to Defendant’s Motion for Summary Judgment.

25 <sup>7</sup> All references to “Exhibits \_\_\_\_” refer to exhibits attached to the Greer Declaration.

26 <sup>8</sup> Although the older contract is structured as a “buy-sell” agreement, the effect of each agreement  
 27 is the same, i.e., carriers were designated as “independent contractors,” had to pay for all supplies and  
 expenses related to preparing, protecting and delivering the papers, and had to deliver the papers by a  
 set time. (*See* Exhibit B, Buy-Sell Agreement).

contract, which is for a period of time and not tied to completion of a specific task ( Exhibit A, pg.3, ¶16); (2) the amount of money the Defendant is required to pay the carrier for each paper and special insert or product bag delivered by the carrier (Exhibit A, pg. 5); (3) the amount of money the carrier will be fined if the Defendant is required to redeliver a paper, which is the same for all carriers, and is currently set at \$5.00 for each redelivery (Exhibit A, pg. 5); (4) the requirement that the carrier pay a rental fee of \$6.00 if he or she chooses to prepare their papers at the Defendant's facility loading dock (Exhibit A, pg 5); and (6) the provision that if the carrier receives more than a certain number of complaints per thousand papers delivered, typically 1.5 complaints, the Defendant can immediately terminate the agreement. (Exhibit A, pg. 3, ¶12). As discussed below, the Defendant solicits complaints from subscribers by means of a telephone line available to subscribers.

The agreement requires the carriers to pay for all supplies used in performance of their duties (Exhibit A, pg. 1, ¶ 1), which in addition to car expenses, includes plastic bags in which to wrap the papers, which many carriers buy directly from the Defendant. (See Exemplar of a monthly statement to carrier, Exhibit E, pgs.18-19).

Based on this uniform contract, the home delivery carriers are responsible for picking up papers at the Defendant's facility, folding and preparing them in a manner that will ensure that they are in good condition when delivered, deliver the papers to the Defendant's subscribers before the designated cut off time, and bear all expenses associated with the delivery process. They are not required to collect from subscribers and do not bear any risk of loss if a subscribers does not make a payment. (Exhibit A, pg. 2, ¶8).

### **III. Control Over the Time and Manner of Delivery**

Plaintiff respectfully submits that the evidence establishes that the Defendant has substantial control over the time and manner of delivery of the newspapers. As discussed above, the contract requires the papers to be delivered by a specific time and in a "safe and dry condition." To facilitate this process, when a carrier first accepts a route, the carrier is given what is referred to as a "right/left" list, which identifies all the subscribers on the route in the order that

1 the prior carrier traveled, with instructions to "turn right" or "turn left" on the next street. A  
2 manager or assistant manager with the company generally rides the route with the new carrier for  
3 at least the first time the new carrier travels the route. The right/left list is not a "mandatory"  
4 instruction, but is helpful to the carrier in determining the most efficient delivery route. (*See*  
5 Exhibit "G," J. Pingley Depo.26:23-30:12.)

6 Once the carrier becomes independent, although there is no company representative  
7 looking over his or her shoulder in the car, the Defendant maintains control over the delivery  
8 process by controlling complaints from the subscribers. Each day when the carrier picks up his  
9 papers, there is a document on top of the bundle (referred to as a "Bundle Top") which identifies  
10 specific locations on some subscribers' property where they want the paper delivered. The Bundle  
11 Top also has special instructions regarding when to stop the delivery for vacations, and may list  
12 complaints received from the prior day. (*See* Exhibit "F", Christopher Janes Depo, with discussed  
13 Exhibits.)

14 The Defendant has a dedicated telephone line for subscribers to call in complaints. The  
15 complaints are input into the company's computer system (now known as the "Falcon" system"),  
16 and transmitted to the district managers' offices. All complaints are kept track of, and if a carrier  
17 receives more than 1.5 complaints per 1,000 papers delivered, the agreement can be terminated for  
18 cause. If the subscriber demands that a new paper be delivered, the district management checks to  
19 see if the carrier is one whom wants to redeliver his own papers, or whether the carrier has  
20 consented to the Defendant doing so. (*See* Exhibit "L", 11/18/09 Mark Henshen Depo.)

21 The carriers' preference is kept in the computer system. (Exhibit C, pg. 13-15). If the  
22 carrier redelivers his own paper, he does so for no additional compensation, and thus his net  
23 hourly rate decreases. If he chooses to let the Defendant perform the redelivery, he is charged at  
24 the contracted rate of \$4.00 per paper for all days except Sunday, when he is charged \$5.00 per  
25 paper. In addition, if the Defendant redelivers a Sunday "T.V. Guide", there is a \$4.00 charge  
26 (even though the carrier was only paid \$.04 for the delivery). (*See* Exhibit "H", Marge Pingley  
27 Depo. p. 56-59.)

1 In addition to monitoring complaints and levying penalties, the Defendant's management  
 2 periodically goes into the field and spot checks to verify both that papers are being delivered, and  
 3 that advertising inserts are being included and not discarded by the carriers. The Defendant also  
 4 sends surveys in the mail to subscribers, seeking feedback on the carriers' performance. (*See*  
 5 Exhibit "F"; Christopher Janes Depo., attached Exhibit 6.)

6 It should also be noted that the Defendant determines what time the carrier can start the  
 7 delivery process, since the carrier can not start his daily route until the newspapers are delivered to  
 8 the distribution center. Although they are generally on time, if they are late, the carriers are forced  
 9 to sit and wait, without additional compensation, until the papers arrive.

10 In short, the Defendant controls when the carrier can start (even though he may be waiting  
 11 and ready sooner), controls the time the papers must be delivered by, controls how the papers  
 12 must be assembled, and controls where the papers must be placed on the subscribers' property.

#### 13 **IV. Use of Company Facilities**

14 Plaintiff, Hector Salgado, picks up his papers at the Defendant's distribution centers (per  
 15 contract). He is charged a "distribution center fee" of \$6.00 per month for using the Defendant's  
 16 facility. (Fact No. 36).

#### 17 **V. Newspaper Delivery is an Integral Part of the Defendant's Business**

18 As alleged in the FAC at ¶16, the delivery of newspapers to home subscribers by the  
 19 carriers is clearly an integral part of the Defendant's business. Defendant has not, and will not,  
 20 dispute this fact.

### 21 **APPLICABLE LAW**

#### 22 **I. Standards Applicable to a Motion for Summary Adjudication**

23 Pursuant to Federal Rule of Civil Procedure 56(c), summary judgment shall be rendered  
 24 "if the pleadings, depositions, answers to interrogatories, and admissions on file, together with the  
 25 affidavits, if any, show that there is no genuine issue as to any material fact and that the moving  
 26 party is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(C) (emphasis added). An issue  
 27 of fact is genuine where there is sufficient evidence for a reasonable jury to find for the

1 nonmoving party. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248-49 (1986). On summary  
 2 judgment, evidence must be viewed in the light most favorable to the nonmoving party and all  
 3 justifiable inferences are to be drawn in the nonmoving party's favor. *Id.* at 255.

## 4 **II. Requirements for Overcoming Presumption of Employee Status**

5 It must be emphasized that a presumption exists that Plaintiff is an employee and  
 6 Defendant bears the burden to prove that Plaintiff is in fact and by law an independent contractor.  
 7 *S.G. Borello & Sons, Inc. v. Department of Industrial Relations* (1989) 48 Cal.3d 341, 350 (party  
 8 seeking to avoid liability has the burden of proving that persons whose services he retained are  
 9 independent contractors rather than employees); see also California Labor Code § 5705(a). Thus,  
 10 Defendant has to not only meet the typical summary judgment standard, but must also overcome  
 11 the presumption that Plaintiff is an employee.

12 It is undisputed that the seminal case on the distinction between independent contractors  
 13 and employees is the California Supreme Court decision in *S. G. Borello & Sons, Inc. v.*  
 14 *Department of Industrial Relations*, 48 Cal.3d 341 (1989). Under *Borello*, “[t]he principal test of  
 15 an employment relationship is whether the person to whom service is rendered has the right to  
 16 control the manner and means of accomplishing the result desired.” *Id.* at 350 (emphasis added);  
 17 see also *Tieberg v. Unemployment Ins. App. Bd.*, 2 Cal.3d 943, 949-50 (1970).<sup>9</sup>

18 The factors are founded on “common law tradition.” *Id.* at 350. “[T]he individual factors  
 19 cannot be applied mechanically as separate tests; they are intertwined and their weight depends  
 20 often on particular combinations.” *Id.* at 351. It should also be noted that courts have consistently  
 21 rejected arguments similar to Defendant's claim that, because the Agreement provides that the

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22  
 23 <sup>9</sup> In addition to this “principal” factor, *Borello* noted “secondary indicia” that should be reviewed  
 24 when determining employee versus independent contractor status. These include: (a) whether the one  
 25 performing services is engaged in a distinct occupation or business; (b) the kind of occupation, with  
 26 reference to whether, in the locality, the work is usually done under the direction of the principal or by  
 27 a specialist without supervision; (c) the skill required in the particular occupation; (d) whether the  
 28 principal of the worker supplies the instrumentalities, tools, and the place of work for the person doing  
 the work; (e) the length of time for which the services are to be performed; (f) the method of payment,  
 whether by the time or by the job; (g) whether or not the work is a part of the regular business of the  
 principal; and (h) whether or not the parties believe they are creating the relationship of  
 employer-employee. (Citation omitted.) *Id.* at 350.

1 newspaper carriers are “independent contractors” and the carriers purportedly “agreed” to it, the  
2 carriers must be independent contractors. “The label placed by the parties on their relationship is  
3 not dispositive, and subterfuges are not countenanced.” *Borello, supra*, at 349.

4 The factors listed in *Borello* were recently explained in *Antelope Valley Press v. Poizner*  
5 (2008) 162 Cal.App.4th 839, in which the court determined that newspaper delivery carriers were  
6 employees, rather than independent contractors. In *Antelope Valley*, the carriers were required to  
7 sign independent contractor agreements, were required to pass out the papers based on the  
8 defendant's instructions, and were paid based upon the number of newspapers they delivered, or  
9 what is typically called “piece-rate pay.” *Id.* at 843. While the carriers were provided an  
10 opportunity to have an attorney review the independent contractor agreements, the terms were  
11 nonnegotiable. *Id.* at 845, 847. Furthermore, many of the carriers had separate jobs apart from  
12 being a carrier. *Id.* at 846. The independent contractor agreements were for specific terms, could  
13 be terminated upon 30 days notice or for cause, and stated that each carrier “has the right to  
14 control the manner and means of delivery.” *Id.* at 846, 853. The carriers used their own vehicles  
15 and other tools in performing their jobs. *Id.* at 854. Finally, the agreement called for the carriers to  
16 be responsible for procuring new business, like the carriers in the case at a bar. *Id.*

17 Under these facts, the court found that nearly all of the factors indicated that the carriers  
18 were employees, not independent contractors. *Id.* at 854-857. Indeed, the Court held that the true  
19 notion of an independent contractor is someone who is “hired to achieve a specific result that is  
20 attainable within a finite time period, such as plumbing work, tax service, or the creation of a  
21 work of art for a building's lobby.” *Id.* at 855. The court in *Antelope Valley* also emphasized the  
22 extreme disparity in the bargaining position of the parties, as the agreements were nonnegotiable  
23 and were drafted by sophisticated lawyers. *Id.* at 847.

24 It is also important to note that under California law, “the determination of employee or  
25 independent-contractor status is one of fact if dependent upon the resolution of disputed evidence  
26 or inferences . . .” *Harris v. Vector Marketing Corporation*, 656 F.Supp.2d 1128, 1135 (N.D.Cal.  
27 2009)(quoting *Borello, supra*, 48 Cal.3d at 349). Applying Federal law, the Ninth Circuit has



1 instructed that:

2 Neither the presence nor the absence of any individual factor is determinative.  
3 Whether an employer-employee relationship exists depends ‘upon the  
4 circumstances of the whole activity,’ and ultimately, whether, as a matter of  
economic reality, the individuals ‘are dependent upon the business to which they  
render service.

5 *Id.* at 1135-36 (quoting *Donovan v. Sureway Cleaners*, 656 F.2d 1368, 1370 (9<sup>th</sup> Cir. 1981). The  
6 *Vector* Court further noted that:

7 Under federal law, as under state law, ‘the existence and degree of each factor  
8 regarding the status of a person as an independent contractor or employee is a  
9 question of fact while the legal conclusion to be drawn from those facts-whether  
10 workers are employees or independent contractors is a question of law.’ *Berger*  
11 *Transfer & Storage v. Central States Pension Fund*, 85 F.3d 1374, 1378 (8<sup>th</sup> cir.  
12 1996); *see also Herr v. Heiman*, 75 F.3d 1509, 1513 (10<sup>th</sup> Cir. 1996)(‘Whether an  
13 individual is an employee or an independent contractor is generally a question of  
14 fact for the jury to decide. Under the Fair Labor Standards Act, even though the  
question of whether a worker is an independent contractor or an employee is a  
question of law, the existence and degree of each factor is a question of fact.’);  
15 *Brock v. Superior Care, Inc.*, 840 F.2d 1054, 1059 (2d Cir. 1988)(‘The existence  
16 and degree of each factor is a question of fact while the legal conclusion to be  
17 drawn from those facts-whether workers are employees or independent contractors-  
is a question of law’). *Id.* at 1136.

18 The following factors and the reasonable inferences raised therefrom, demonstrate that  
19 Plaintiff - along with the other newspaper carriers - was indeed an employee of Defendant and not  
20 an independent contractor.

## 21 ARGUMENT

### 22 I. There is Substantial Evidence Supporting Plaintiffs’ Contention that Defendant’s 23 Newspaper Carriers are Employees.

#### 24 A. Defendant asserts substantial control over its newspaper carriers.

25 Plaintiff’s Separate Statement sets forth extensive evidence establishing that Defendant  
26 controlled at least 23 aspects of the carriers’ work.<sup>10</sup> The California courts cited below have

27 <sup>10</sup> It is important to note that such control need not be “absolute” because “[i]f an employment  
28 relationship exists, the fact that a certain amount of freedom is allowed or is inherent in the nature of the  
work involved does not change the character of the relationship, particularly where the employer has  
general supervision and control.” *Grant v. Woods* 71 Cal. App. 3d 647, 653 (1977) (emphasis added).



determined that each of these factors are indicia of employee status.<sup>11</sup>

**Fact No. 1: Carriers' Delivery Areas are Established by Defendant**

Establishment of a carrier's route by the company was pointed to in *Gonzalez v. Workers Compensation Appeals board*, 46 Cal.App.4th 1584 (1996) as supporting status as an employee: "[F]ollowing routes established by [the company], [the worker] delivered the papers to the customers at a time set by [the company]." (*Id.* at 1588). Here, Defendant established Plaintiff's routes.

**Fact No. 2: Defendant's Managers Had Responsibility to Show Carriers How to Prepare and Deliver the Newspaper Products**

Defendant's training of carriers is a factor showing employee status, as established in *Brose v. Union Tribune Publishing Co.*, 183 Cal.App.3d 1079 (1986), where the court pointed to the fact that "it is the district manager's responsibility to teach a carrier a route." (*Id.* at 1084).

**Fact No. 3: Despite the Contract Terms, Plaintiff's Contract is Terminable at Will**

As noted by the California Supreme Court in *Baugh v. Rogers*, 24 Cal.2d 200, 206 (1944): "[p]erhaps no single circumstance is more conclusive to show the relationship of an employee than the right of the employer to end the service whenever he sees fit to do so." [Citations omitted]; *see also Empire Star Mines Co. v. Cal. Employment Comm'n*, 28 Cal.2d 33, 43 (1946) ("Strong evidence in support of an employment relationship is the right to discharge at will, without cause"). Here, because Defendant is "entitled" and has the absolute discretion to terminate the contract if Plaintiff incurs more than 1.5 customer complaints per thousand, and Plaintiff has incurred in excess of this amount, the relationship is terminable at will. *See* Exhibit A, ¶ 12. A reasonable inference to be drawn from the extremely low number allowable complaints needed to trigger Defendant's right to immediately terminate the relationship is that Defendant's desires to have complete control over its carriers while attempting to appear that it does not have such control.

**Fact No. 4: Carrier's Are Required to Report at Defendant's Warehouse at a Fixed Time Period Each Morning**

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<sup>11</sup> The numbers below correspond to the "Undisputed Fact" numbers in Plaintiffs' Separate Statement which provides evidence of the same conduct here.

1 The courts have found that a company's control of workers' hours is a factor showing  
 2 employee status. "[U]nder the lease Yellow Cab designates the time period when a daily shift  
 3 begins and ends." (*Santa Cruz Transportation, Inc. v. UIAB*, 235 Cal.App.3d 1363, 1372 (1991);  
 4 *May v. Farrell*, 94 Cal.App.703, 709 (1928)(workers were required to report at a fixed hour each  
 5 morning and attend a daily sales meeting at the office of the company."); *see also Estrada v.*  
 6 *FedEx Ground Package System*, 154 Cal.App.4th 1, 12 (2007)(noting indicia of employment  
 7 where the drivers "must be at the [Company's] terminal at regular times for sorting and  
 8 packing...."

9 **Fact No. 5: Carriers are Required to Pick Up Newspapers at Defendant'**  
 10 **Warehouse**

11 *Grant v. Woods*, 71 Cal.App. 647, 650 (1977) noted that a factor showing employee status  
 12 is "the carriers picked up the papers at [the Company's] garage." *Estrada v. FedEx Ground*  
 13 *Package System, supra*, also noted indicia of employment where the drivers "must be at the  
 14 [Company's] terminal at regular times for sorting and packing...." (*Id.* at 12).

15 **Fact No. 6: Carriers Are Required to Maintain Subscriber Lists and Are Required**  
 16 **to Return Those Lists to Defendant upon Termination**

17 In *Brose v. Union Tribune, supra*, the court noted that the newspaper carrier's agreement  
 18 had indicia of employee status because it required the carrier "to maintain a list of subscribers  
 19 which would not be disclosed to others without the Company's consent" as a factor establishing  
 20 employee status. (*Id.* at 1083.) *Grant v. Woods, supra*, made the same finding: "[The newspaper  
 21 carriers] were also required to maintain a list of the subscribers on their route . . . and the carriers  
 22 were required to surrender it and refrain from using it further as such time as they left the job."  
 (*Id.* at 650.)

23 **Fact No. 7: Customers Were Assigned to Carriers by Defendant**

24 In *Curcic v. Nelson Display Company Co.*, 19 Cal.App.2d 46 (1937) , a window trimmer  
 25 was found to be an employee, and one of the facts considered by the court was that the workers  
 26 "received from the company assignments to the particular stores." (*Id.* at 48.) *Estrada v. FedEx,*  
 27 *supra*, cited the fact that packages were "assigned to the driver by management" as indicia of

1 employee status. (*Id.* at 8.)

2 **Fact No. 8: Defendant Required Carriers to Deliver Only to Particular Customers**  
 3 **at Particular Locations**

4 In *Toyota v. Superior Court*, *supra*, the court found that the company directed its delivery  
 5 persons regarding “the persons and locations to whom [the product] would be delivered,” and this  
 6 was one of the factors establishing employee status. (*Id.* at 875.) In *Grant v. Woods*, *supra*, the  
 7 court pointed to the company’s right to direct the carriers “to start or stop delivering to a particular  
 8 address” and to the company’s requirement that “the papers be delivered only to particular  
 9 subscribers,” as factors showing employee status. (*Id.* at 650 and 653.)

9 **Fact No. 9: Defendant Controlled the Number and Type of Products to Be**  
 10 **Delivered**

11 In determining that a pizza delivery driver was an employee in *Toyota v. Superior Court*,  
 12 *supra*, the court looked at the fact that the company “directed and controlled the number, nature  
 13 and type of pizzas to be delivered.” (*Id.* at 875-76) Also, in *Pacific Lumber Co. v. IAC*, 22 Cal.2d  
 14 410 (1943), the court took note that “the trees which was covered by the contract were designated  
 15 and marked by the company... and [the worker] had no part in the selection.” (*Id.* at 414.)

15 **Fact No. 10: Carriers Required to Properly Assemble the Newspapers**

16 Company-imposed requirements for assembly of the newspaper have been found to be a  
 17 factor showing employee status: “[The worker] was required to properly assemble the  
 18 newspapers...” (*Brose v. Union Tribune Publishing Co.*, 183 Cal.App.3d 1079, 1084 (1986).)

19 **Fact No. 11: Defendant Had Rules About Placement of Newspaper**

20 In *Brose v. Union Tribune Publishing Co.*, *supra*, another factor showing employee status  
 21 was “the company had a policy concerning the papers’ placement... on the porch... the  
 22 driveway...” (*Id.* at 1084.)

23 **Fact No. 12: Delivery Area Agreement Obligated Carrier to Deliver Papers in a**  
 24 **Manner to Avoid Damage**

25 The Agreement herein requires the carriers “...to deliver newspapers to each home  
 26 subscriber, in a safe and dry condition in a timely manner. . .” This language shows control and is  
 27 similar to the language in the agreement in *Estrada v. FedEx*, *supra*, deemed to be indicative of  
 28 control over an employee by requiring drivers to “load, handle and transport packages using

1 methods designed to avoid theft, loss and damage....” (*Id.* at 6.)

2 **Fact No.13: Defendant’s Managers Monitored the Carriers’ Work**

3 Monitoring the workers’ performance was cited as a factor for employee status in *NLRB v.*  
 4 *Friendly Cab Co.*, 512 F.3d 1090, 1095 (9<sup>th</sup> Cir. 2008): “[The Company] employs a ‘road  
 5 manager’ who monitors the drivers’ appearance and compliance with [The Company’s] policies.”  
 6 Likewise, *Estrada v. FedEx, supra*, considered the fact that “the drivers and their trucks are  
 7 subject to inspection every day” as relevant to employee status. (*Estrada*, 154 Cal.App.4th at 7.)

8 **Fact No. 14: Defendant Restricted Carriers’ Interaction with Customers**

9 In *NLRB v. Friendly Cab Co., supra*, it was noted that “drivers cannot accept calls for  
 10 service on personal cellular telephones...,” and the court found that the Company’s documents  
 11 were aimed at protecting the goodwill existing between the Company and the customers: “In  
 12 SIDA, our conclusion that the taxi cab drivers were independent contractors was premised largely  
 13 on the fact that SIDA drivers were able ‘to make their own arrangements with clients and to  
 14 develop their own goodwill.” *NLRB*, 512 F.2d at 357-58.

15 **Fact No. 15: Defendant Made Decision to Reduce or Enlarge the Carriers’ Routes**

16 Where the company has the right to split or enlarge the carriers’ routes, that constitutes  
 17 control. *See Brose v. Union Tribune Publishing Co., supra*, where the court specifically noted  
 18 that “[the worker] would have to get clearance to enlarge her route.” (*Brose*, 183 Cal.App.3d at  
 19 1084). In *Estrada v. FedEx, supra*, 154 Cal.App.4th at 5, the Court similarly found indicia of  
 20 employment where the company had “the right to reconfigure primary service areas.”

21 **Fact No. 16: Deadline Imposed on Carriers by Defendant to Deliver Newspapers**

22 Delivery deadlines have been found by a number of California courts to be an indicator of  
 23 employee status. In *Grant v. Woods*, 71 Cal.App.3d 647 (1977), the court specifically pointed to a  
 24 delivery deadline clause in the agreement between the company and the newspaper carriers as a  
 25 factor showing employee status: “They were required to deliver the papers before 6:15 a.m. on  
 26 weekdays and before 6:30 a.m. on Sunday.” (*Id.* at 650.) *Estrada v. FedEx, supra*, also discussed  
 27 delivery deadlines as proof of employee status: “Drivers... must meet all pick-up and delivery

times or ‘windows’ arranged by FedEx’s sales representatives and certain customers.” (*Estrada*, 154 Cal.App.4th at 12.) Likewise, *Toyota v. Superior Court*, *supra*, noted indicia of employment where the defendant pizza company “directed and controlled” its delivery persons because, among other things, it controlled “the time when such deliveries would take place.” (*Id.* at 875.)

**Fact No. 17: Defendant Gave Instructions to Carriers Re: How to Accomplish Their Work**

In *NLRB v. Friendly Cab Co.*, *supra*, the Court discussed a number of company rules resulting in control over the drivers that supported employee status, including “drivers must service all reasonable customer calls from the dispatcher.” (*Id.* at 1094.) Instructions to the worker were also a factor considered in *Curcic v. Nelson Display Company Co.*, 19 Cal.App.2d 46 (1937), finding employee status where: “[The worker] received from the company... instructions as to the method of making the [window display] installations....” (*Id.* at 48.)

**Fact No. 18: Customer Complaints Came to Defendant and Carrier Was Advised Later; Complaints Resulted in Fines or Even Termination**

In *Grant v. Woods*, *supra*, the Court noted as indicia of employee status: “Subscriber complaints commonly came directly to [the Company] and [the Company] personally responded. Only later did [the Company] notify the carrier. Excessive complaints warranted a carrier’s termination, though in fact, this never occurred.” (*Id.* at 650.) In *Brose v. Union Tribune*, *supra*, the Court also found indicia of employment where customers “usually called the Company if there was a failed delivery.” (*Id.* at 1084.) Similarly, in *Yellow Cab v. WCAB*, 226 Cal.App.3d 1288 (1991), the Court noted that employment status was supported by the fact that a worker “could also be terminated based on write-ups or complaints by passengers.” (*Id.* at 1298.)

**Fact No. 19: If Carriers Violated Defendant’s Requirements and Instructions, They Could Be Fined or Terminated**

Another factor considered by *Yellow Cab v. WCAB*, *supra*, as establishing employee status was, if the drivers violated the company’s rules, “they could be ‘written up.’” (*Id.* at 1298.) In *NLRB v. Friendly Cab Company*, *supra*, the court found indicia of employment where the company “assessed a \$50 fine to one driver who disagreed with [a manager],” and that “to ensure the drivers’ compliance with [the company’s] policies,” the company had “the authority to not only warn drivers, but to suspend or terminated these agreements.” (*NLRB*, 572 F.2d at 1100.)

1 *Friendly Cab* found that the use of fines by the company was a highly “effective tool” for  
 2 controlling the drivers: “the evidence reveals that if the taxi cab drivers do not perform their duties  
 3 in an acceptable manner, Friendly punishes them using the most effective tool available: taking  
 4 money out of the drivers’ income.” (*Id.* at. 1100.)

5 **Fact No. 20: Defendant Could Immediately Terminate Carriers for Disobedience or**  
 6 **Misconduct**

7 Termination for disobedience is another factor showing employee status: “The real test [of  
 8 employee status] has been said to be whether the employee was subject to the employer’s orders  
 9 and control and was liable to be discharged for disobedience or misconduct...” *Toyota Motor*  
*Sales v. Superior Court*, 220 Cal.App.3d 864, 815 (1990).

10 **Fact No. 21: Defendant Had the Right to Terminate Carriers Without Cause on 30**  
 11 **Days’ Notice**

12 In *Brose v. Union Tribune Publishing Co.*, *supra*, the court identified the fact that the  
 13 worker “could be discharged without cause with 30 days’ notice” as indicia of employee status.  
 14 (183 Cal.App.3d 1079, 1086.) Defendant’s contracts with all carriers in this matter contain the  
 same provision.

15 **Fact No. 22: Carriers Are Paid by Piece.** Piecework payment has been held evidence of  
 16 control supporting employee status: “Productivity was adequately ensured by the piecework  
 17 payment system.” (*Yellow Cab*, 226 Cal.App. at 1297.) The worker “trimmed windows... at \$.90  
 18 per window” (*Curcic*, 19 Cal.App.2d at 48); “Diligence and quality control are achieved by the  
 19 payment system, essentially a variation of the piecework formula familiar to agricultural  
 20 employment.” (*Borello*, *supra*, 48 Cal.3d at 357.)

21 **Fact No. 23: Carriers Were Required to Notify Defendant About Delivery Issues**

22 The Agreement required carriers to notify Defendant of “any errors in any subscriber  
 23 information,” and to also notify Defendant if a new subscriber is “not a valid new subscriber.”  
 24 This was a factor considered in *Estrada v. FedEx*, where it was found that the drivers were  
 25 required to “provide details [to FedEx] about any “unsuccessful deliveries.” (*Estrada*, 154  
 26 Cal.App.4th at 8.)

27 **B. “Secondary Factors” also support the contention carriers are employees.**



1 In addition to the above-described indicia of Defendant's control of the carriers' work,  
 2 there are additional "secondary indicia" which also demonstrate that the carriers are employees  
 3 and not independent contractors. Below is a brief listing of these items along with the legal  
 4 authorities that hold they are factors relevant to determining employee status of the carriers.

5 **Fact No. 24: Customers Billed by Defendant, not by the Carriers.** This fact was  
 6 found to be indicia of an employment relationship in *Gonzalez v. Workers Compensation Appeals*  
 7 *Board*, 46 Cal.App.4th 1584 (1996) and *Estrada v. FedEx Ground Package System*, 154  
 8 Cal.App.4th 1, 7 (2007).

9 **Fact No. 25: Carrier Paid Whether or not Defendant Collected from Customers.**  
 10 This fact was found to be indicia of an employment relationship in *Grant v. Woods*, 71  
 11 Cal.App.3d 647, 653 (1977).

12 **Fact No. 26: Customer contacted Defendant for service and Defendant arranged for**  
 13 **performance of service (delivery of newspapers).** This was found to be indicia of an  
 14 employment relationship in *Gonzalez v. Workers Compensation Appeals board*, 46 Cal.App.4th  
 15 1584, 1588 (1996); *Santa Cruz Transportation*, 235 Cal.App.3d 1363, 1376 (1991).

16 **Fact No. 27: Agreement was fill-in-the-blanks and was provided by Defendant.** This  
 17 was found to be indicia of an employment relationship in *Gonzalez v. Workers Compensation*  
 18 *Appeals board*, 46 Cal.App.4th 1584, 1587 (1996). *See also Borello, supra*, 48 Cal.3d at 359  
 19 (nonnegotiable contract fails to demonstrate "independence" for an independent contractor status).

20 **Fact No. 28: No special skills needed to deliver newspaper.** This was found to be  
 21 indicia of an employment relationship in *Gonzalez v. Workers Compensation Appeals board*, 46  
 22 Cal.App.4th 1584, 1592 (1996) and *Estrada v. FedEx Ground Package System*, 154 Cal.App.4th  
 23 1, 12 (2007).

24 **Fact No. 29: Defendant retained ownership of newspapers until delivered.** This was  
 25 found to be indicia of an employment relationship in *Gonzalez v. Workers Compensation Appeals*  
 26 *board*, 46 Cal.App.4th 1584 (1996) (*Gonzalez, supra*, 1593);

27 **Fact No. 30: Defendant determined the price to be charged for the newspaper.** This

fact was found to be indicia of an employment relationship in *Toyota Motor Sales v. Superior Court*, 220 Cal.App.3d 864, 876 (1990); and in *Curcie v. Nelson Display Co.*, 19 Cal.App.2d 46, 48 (1937);

**Fact No. 31: Delivery of newspapers is and integral part of Defendant's business.**

This fact was found to be indicia of an employment relationship in *Borello, supra*, 48 Cal.3d at 357; and *Estrada v. FedEx Ground Package System*, 154 Cal.App.4th 1, 9 (2007).

**Fact No. 32: Carriers bought bags, strings and rubber bands from Defendant.** This

fact was found to be indicia of an employment relationship in *Brose v. Union Tribune Publishing Company*, 183 Cal.App.3d 1079, 1084 (1986);

**Fact No. 33: Carriers were paid biweekly, not by the job.** This fact was found to be

indicia of an employment relationship in *Estrada v. FedEx Ground Package System*, 154 Cal.App.4th 1, 12 (2007) and in *Air Couriers Int'l v. Employment Development Dept.*, 150 Cal.App.4th 923, 929 (2007).

**Fact No. 34: Defendant provided tools and instrumentalities for the carriers' work.**

This fact was found to be indicia of an employment relationship in *Air Couriers Int'l v. Employment Development Dept.*, 150 Cal.App.4th 923, 929 (2007).

**Fact No. 35: Carriers, including Plaintiff Hector Salgado, maintained a working relationship with Defendant for long periods of time.** This fact was identified as indicia of an employment relationship in *JKH Enterprises v. Department of Industrial Relations*, (2006) 142 Cal.App.4th, 1046, 1065; *Air Couriers Int'l v. Employment Development Dept.*, 150 Cal.App.4th 923, 938 (2007) ; and *Estrada v. FedEx Ground Package System*, 154 Cal.App.4th 1, 7 (2007).

**Fact No. 36: The customers serviced by carriers were customers of Defendant, not customers of carriers.** This fact was found to be indicia of an employment relationship in *Air Couriers Int'l v. Employment Development Dept.*, 150 Cal.App.4th 923, 931(2007) and *Estrada v. FedEx Ground Package System*, 154 Cal.App.4th 1, 12 (2007).

**II. THE "OUTSIDE SALESPERSON" EXEMPTION DOES NOT APPLY**

Defendant argues that Plaintiff, Hector Salgado, is an "outside salesperson" and thus



1 exempt from California Labor Laws. This argument is specious. First, the contracts in question  
 2 are clearly “delivery contracts,” not “sales contracts” (see Exhibit A, entitled “Distribution  
 3 Agreement-Home Subscriber Delivery,” and Exhibit B, “Home Delivery” agreement), which  
 4 require the carrier to “deliver newspapers to home subscribers of Company’s newspapers . . . .”  
 5 (Exhibit A, pg. 1, ¶2). The agreements in effect since March 2006 specifically states that “title to  
 6 the newspapers shall not pass to Contractor but shall remain with Company until delivered.”  
 7 (Exhibit A, pg. 2, ¶8). Thus, Plaintiff is merely delivering the Defendant’s already sold  
 8 newspapers to its subscribers. In addition, Plaintiff testified that he has “never contracted with the  
 9 North County Times for anything other than to provide for delivery of newspapers.” (Salgado  
 10 Transcript, Exhibit D, 166:25-167:3). Finally, Defendant has not submitted any evidence to  
 11 establish Plaintiff did anything other than deliver newspapers to its subscribers.

12 An “exempt” outside salesperson is a person who “customarily and regularly works more  
 13 than half the working time away from the employer’s place of business **selling tangible or**  
 14 **intangible items or obtaining orders or contracts for products, services, or use of facilities.”**  
 15 (Emphasis added.) *Vinole v Countrywide Home Lones, Inc.*, 571 F.3d 935, 938 (9<sup>th</sup> Cir. 2009).<sup>12</sup>  
 16 The California Industrial Welfare Commission (“IWC”) <sup>13</sup> has defined outside salesperson as “  
 17 “any person, 18 years of age or over, who customarily and **regularly works more than half the**  
 18 **working time** away from the employer's place of business **selling** tangible or intangible items **or**  
 19 **obtaining orders or contracts** for products, services or use of facilities.” (Emphasis added.)

20 \_\_\_\_\_  
 21 <sup>12</sup> Although common sense and definitions should suffice to resolve this issue, additional  
 22 guidance can be provided by the Code of Federal Regulations, which specifically addresses the  
 23 distinction between “delivery” and “sales.” 29 CFR 541.504 states in pertinent part: “(a) Drivers who  
 24 deliver products and also sell such products may qualify as exempt outside sales employees only if the  
 25 employee has a primary duty of making sales. . . .” Similarly, “Outside salesperson” is defined in 29  
 C.F.R. § 541.500(1) as one: “(1) Whose “primary duty is: (i) making sales within the meaning of section  
 3(k) of the Act, or (ii) obtaining orders or contracts for services or for the use of facilities for which a  
 consideration will be paid by the client or customer; and (2) Who is customarily and regularly engaged  
 away from the employer's place or places of business in performing such primary duty.”

26 <sup>13</sup> Under California law, the Industrial Welfare Commission is empowered to formulate  
 27 regulations, known as wage orders, governing employment in California and that the IWC has  
 28 promulgated a general minimum wage order that applies to all employers and employees, excluding,  
 inter alia, outside salespersons. *Reynolds v. Bement*, 36 Cal.4th 1075, 1084 (2005).

1 *Ramirez v. Yosemite Water Co.*, 20 Cal.4th 785, 795 (1999) (quoting Wage Order No. 7-80, 2(I).)  
 2 The California Supreme Court has indicated that the state law definition of outside salesperson  
 3 differs from the federal law definition in that “the federal exemption focuses on defining the  
 4 employee’s ‘primary function,’ not on how much work time is spent selling.” *Id.* at 797.

5 It is clear that under either Federal or State law carriers, including Plaintiff, are not  
 6 “outside salespersons” since their sole responsibility under the contracts is to deliver Defendant’s  
 7 newspapers to Defendant’s home subscribers. The contracts do not require the carriers to solicit  
 8 new subscribers, and there is simply no evidence here that the Plaintiff spent his work time doing  
 9 anything other than delivering papers he received from the Defendant to Defendant’s subscribers.  
 10 Thus, the “outside salesperson” exemption is inapplicable.

### 11 **III. MINIMUM WAGES WERE NOT PAID TO PLAINTIFF**

12 Defendant’s argue that because Plaintiff, Hector Salgado, testified that he receives  
 13 approximately \$1,600 per 28-day cycle, and he works approximately 96 hours per month, he was  
 14 paid in excess of minimum wage (\$1,600 divided by 96 hours = \$16.67 per hour). However,  
 15 Defendants fail to reveal that in the same deposition, Plaintiff explained that he pays over \$100  
 16 per month (\$1,296 in 2008) for plastic bags to bundle the newspapers, and drives more than 60  
 17 miles per day. (See Salgado Transcript, Exhibit D, pages 219-225 and attached Exhibit 1027). At  
 18 the 55 cent per mile IRS reimbursement rate, Defendant pays its employed “assistant mangers”  
 19 who delivered papers, Plaintiff would be entitled to \$33.00 per day, or \$924 per 28-day cycle.  
 20 Deducting expenses of \$100 for bags and \$924 in mileage results in a net of **\$576.00**. This  
 21 divided by 96 hours equals \$6.00 per hour, well below the \$8.00 California minimum wage. This  
 22 doesn’t take into consideration the fees and penalties he was charged over the year. Thus, there is  
 23 a disputed issue of material fact on this cause of action.<sup>14</sup>

### 24 **IV. STATUTES OF LIMITATION**

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25 <sup>14</sup> In order to defeat this motion Plaintiff is only obligated to show that there is substantial  
 26 evidence refuting Defendant’s contention that at all times it paid Plaintiff minimum wages. By  
 27 establishing that this was not always the case, Plaintiff has met his burden and this portion of the motion  
 28 should thus be denied. The proper time for Plaintiff to establish the full extent of his damages will be  
 by his own motion for summary adjudication or at trial.

Plaintiff concurs with the Defendant's analysis on the statute of limitations under Sections 226, 226.3, 1174.5 and 1197.1.

**V. MEAL AND REST BREAKS**

**A. Meal Breaks Mandated When More than Five Hours Worked.**

Plaintiff stipulates that he is not seeking wages or damages for working more than five hours per day and not being afforded a meal break.

**B. Rest Breaks on Days other than Sunday.**

Plaintiff stipulates that he is not seeking wages or damages for working more than three and one half hours on days other than Sunday and not being allowed a paid rest break. From Monday through Saturday, inclusive, he worked less than 3.5 hours per day. (Note: Defendant only moves for partial summary adjudication under this statute in that it does not move for summary adjudication on this grounds for Sundays.)

**C. Plaintiff's Was Denied Paid Breaks on Sundays.**

Defendant argues that because Plaintiff "controlled his own work day," he could have taken a break, and thus he waived his right to seek damages. However, because Plaintiff was paid "per newspaper delivered," if he took a break his hourly rate would decline (i.e., the amount paid for the day's delivery of papers would be spread over a larger amount of time, and thus the amount paid per hour would be less if a break was taken). Thus, it was impossible for him to take a "paid rest break" as required under Labor Code section 226.7 and IWC Order No. 2001.

**VI. EVIDENCE SUPPORTS THE SECTION 3751 CLAIM**

As identified on Exhibit E, an exemplar of Plaintiff's monthly pay statement from the Defendant, Plaintiff was charged \$4.00 per month for Accident insurance. If he were classified as an "employee," the Defendant would have to pay his Workers Compensation costs without deducting from his pay. Cal. Labor Code §3751. Thus, a reasonable inference drawn from the undisputed evidence is that Plaintiff was forced to pay for his own insurance to cover him while working, when he should have been classified as an employee and covered under the State

Workers Compensation Program.<sup>15</sup>

## VII. PLAINTIFFS' PENALTY CLAIMS ARE VALID

### A. Defendant can not Establish a "Good Faith" Defense to Plaintiff's Penalty Claims Under Section 226

#### 1. Defendant did not act in "good faith."

"Good faith" is commonly defined as "not only honesty in fact, but the observance of reasonable commercial standards of fair dealing," with the meaning of "fair dealing" depending upon the facts in the particular case. *County of Santa Clara v. Astra USA, Inc.*, 2010 WL 2724512 (N.D.Cal) at pg. 6. Misconduct that would destroy a party's good faith status would include efforts to "take grossly unfair advantage" of others. *Community Thrift & Loan v. Suchy*, 786 F.2d 900, 902 (9<sup>th</sup> Cir. 1986). "Surface bargaining," i.e., where a party goes through the motions of negotiating without any intent to reach a mutual agreement, has been found to show a lack of good faith. *K-Mart Corp. v. N.L.R.B.*, 626 F.2d 704, 706 (9<sup>th</sup> Cir. 1980). Lack of good faith is also established when "an insurer takes advantage of a claimant by issuing a small check to a necessitous claimant with a larger claim," *County of Santa Clara*, *supra*, at 6.

The determination of whether a party acted in "good faith" is generally a question of fact. *Edwards v Toys "R" Us*, 527 F.Supp.2d 1197, 1216 fn. 57 (C.D.Cal. 2007). "Absent evidence of specific conduct which constitutes a per se violation of a duty to bargain in good faith, the determination of intent must be founded upon the party's overall conduct and the totality of the circumstances . . . [citations] A determination of good faith or want of good faith normally can rest only on an inference based upon more or less persuasive manifestations of another's state of mind. The previous relations of the parties, antecedent events explaining behavior at the bargaining table, and the course of negotiation constitute raw facts for reaching such determination." *Wm Dal Porto & Sons, Inc. v. United Farm Workers of America*, 163 Cal.App.3d 541, 550 (1984).

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<sup>15</sup> Defendant cites *Antelope Valley Press*, *supra*, 162 Cal.App 4<sup>th</sup> 839, 842 for the proposition that there is no private right of action for employees to seek reimbursement of money wrongfully taken by an employers in violation of §3751. Not only does *Antelope Valley Press* not stand for such proposition, the issue isn't even addressed by the court.

Here, the best evidence establishing Defendant's lack of good faith is the terms of the subject contract, and how the parties "negotiated." As confirmed by Defendant's Circulation Director, Mark Henshen, the Defendant virtually never negotiates the typed "boilerplate" provisions of the contract. (Exhibit I, Henshen Depo. 86:13-87:16 (unable to identify with specificity a single incident of the typed portion being altered)). The Distribution Agreement confirms that the Defendant was aware that a "state and/or federal agency or court" could determine that its carriers were employees, in that the contract requires the carriers to "indemnify and defend" the Defendant if "any state and/or federal agency or court" determines that the carriers are employees.<sup>16</sup> Although Defendant transparently assert that "all parts of the contract are negotiable," the Defendant's designated "good faith" witness was not aware of any contract where this clause was removed. (Exhibit I, Henshen Depo. 60:10-61:1). From this provision alone the reasonable inferences can be drawn that Defendant was aware that the parties' relationship could be deemed to be that of "employer-employee," and it used its disparate bargaining position in an effort to "take grossly unfair advantage" of "necessitous" applicants. *See County of Santa Clara, supra*, at 6.

Other terms of the contract also establish that Defendant acted in a manner to take "grossly unfair advantage" of the carriers. Paragraph 7 states that "Contractor agrees to indemnify and defend Company and its agents and employees . . . against any such claims or costs, loss or damage, including attorneys' fees and legal expenses in any way connected therewith, **including any such claims which may arise from Company's own negligence.**" (Exhibit A, pg. 2). Defendant interprets the contracts to mean that even if the carriers deliver the papers where they are supposed to, the carrier must redeliver the paper or pay a redelivery fee if someone

The contracts also include terms designed to give the appearance of an "independent

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<sup>16</sup> See Exhibit A, pg. 2, ¶9: "Contractor shall protect the Company and its agents and employees against any claims, ruling and/or decisions by any state and/or federal agency or court that Company must pay any tax, benefit, and/or penalty of any kind because of a ruling that Contractor or his agents, employees, and/or subcontractors are employees of Company for any reason. Contractor agrees to indemnify and defend the Company . . . against such taxes, benefits, and/or penalties and against costs, loss or damage, including attorney's fees and legal expenses . . ."

contractor” relationship, but the language bears no relation to the true underlying facts. By way of example, the following provisions are contained in Exhibit A - Distribution Agreement:

(1) Paragraph one states that the “Contractor is in an independently established business,” giving the impression that the carrier established a business first, and then came to the Defendant to solicit business. When in fact the carriers do not generally have any “independent business” and simply contract to delivery Defendant’s newspapers (Exhibit I, Henshen Depo. 32:9-36:18); and

(2) Paragraph two states that the carrier agrees to deliver papers “in a negotiated geographic area” when in fact over 80% of the time a specific route is offered to the prospective carrier. (Exhibit I, Henshen Depo. 54:4-14). A reasonable inference from this provision is that the Defendant was making every effort to give the appearance that these were “negotiated” terms, when in fact they were simply hiring people to deliver specific paper routes.

A review of the contract shows that in virtually every paragraph the Defendant used language that was grossly unfair to the carriers, established the severe disparity in bargaining power and referred to facts or conditions that while giving the appearance of an independent contractor relationship, had no bearing on the true nature of the relationship. This coupled with a finding that the carriers are in fact employees could reasonably establish a lack of good faith. Thus, Defendant’s “good faith” defense should be denied.

## **2. Plaintiff was injured by the Section 226 violation**

As stated in *Perez v. Safety-Kleen Systems, Inc.* 2007 WL 1848037, at 9 (N.D.Cal. June 27, 2007), “the difficulty and expense Plaintiffs have encountered in attempting to reconstruct time and pay records, is . . . evidence of the injury suffered as a result of [the] wage statements.” Thus, contrary to the Defendant’s argument, Plaintiffs have been damaged by the §226 violation

### **B. Defendant does not Establish a “Good Faith” Defense to Plaintiffs’ Claim for Penalties Under Section 203**

For the reasons set forth above, the contracts themselves establish an inference of Defendant’s lack of good faith, and thus Defendant’s affirmative defense must fail. That said, Plaintiff Salgado is not claiming any damages under the waiting-time penalties under §203 .

### **C. Defendant is Liable for Penalties Under Section 226.3**

Labor Code section 226(a) requires employers to provide employees with statements identifying “total hours worked by the employee,” and keep such records on file for three years. Defendant does not submit any evidence showing that it provided such information to its newspaper carriers, including Plaintiff, Hector Salgado, nor that it retained such information. Thus, it is liable for penalties under section 226(e) of \$50.00 for the initial pay period in which the violation occurred and \$100.00 per employee for each subsequent violation, to a maximum of \$4,000.00 per employee.

**D. Defendant is Liable for Penalties Under Section 1174.5**

Section 1174(d) requires employers to maintain records “showing the hours worked daily by and the wages paid to, and the number of piece-rate units earned.” Defendant does not submit any evidence showing that it kept track of actual hours worked by each carrier. Thus, it is liable for a \$500 penalty pursuant to §1174.5.<sup>17</sup>

**VIII. EVIDENCE SUPPORTS THE SECTION 450 CLAIM**

As identified on Exhibit E, an exemplar of Plaintiff’s pay receipt, he was charged \$6.00 for a “Distribution Center Charge,” i.e., a charge for using Defendant’s distribution center to prepare his papers for delivery, and \$34.81 for “1 Case of Daily Bags Charge,” i.e., plastic bags in which to place the newspapers for delivery. This constitutes a violation of Labor Code section 450, which prohibits compelling or coercing employees to purchase anything of value from the employer.

**CONCLUSION**

For the reasons set forth above and in the supporting papers filed herewith, Defendant’s motion for partial summary judgment should be denied as to all issues that are contested by Plaintiff, and should be granted solely as to the issues to which Plaintiff has stipulated.

Respectfully submitted:

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<sup>17</sup> Defendant argues that since §1174.5 does not state that the \$500 penalty for violating §1174 applies to each employee, an employer is only liable for one penalty, regardless of the number of employees that are injured. This argument is frivolous, since there would be no deterrent effect after the employer violated the statute one time. Moreover, such argument is beyond the scope of this motion since the only issue is whether Defendant must pay Plaintiff Salgado the penalty.



1 Dated: September 10, 2010

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